

Public Document Pack



RUSHMOOR BOROUGH COUNCIL

CABINET

*at the Council Offices, Farnborough on
Tuesday, 26th April, 2016 at 4.30 pm
in Concorde Room, Council Offices, Farnborough*

To:

Councillor P.J. Moyle
Councillor K.H. Muschamp, Deputy Leader and Business, Safety and Regulation
Portfolio Holder

Councillor Hughes, Health and Housing Portfolio
Councillor Sue Carter
Councillor P.G. Taylor, Corporate Services Portfolio Holder
Councillor R.L.G. Dibbs
Councillor A. Jackman

Enquiries regarding this agenda should be referred to Chris Todd, Democratic Services, Democratic and Customer Services on 01252 398825 or e-mail: chris.todd@rushmoor.gov.uk

A full copy of this agenda can be found here:
www.rushmoor.gov.uk/

A G E N D A

1. MINUTES –

To confirm the Minutes of the Meeting held on 29th March, 2016 (copy attached).

2. **FARNBOROUGH AIRPORT COMMUNITY ENVIRONMENTAL FUND** – (Pages 1 - 8)
(Environment and Service Delivery)

To consider the Head of Community and Environmental Services' Report No. COMM1607 (copy attached), which sets out details of applications for grants from the Farnborough Airport Community Environmental Fund.

3. **GRANTS TO VOLUNTARY ORGANISATIONS** – (Pages 9 - 10)
(Concessions and Community Support)

To consider the Head of Community and Environmental Services' Report No. COMM1609 (copy attached), which sets out an application for a grant from a voluntary organisation.

4. **ALDERSHOT LIDO REVIEW** – (Pages 11 - 20)
(Leisure and Youth)

To consider the Head of Community and Environmental Services' Report No. COMM1608 (copy attached), which provides an update on the work of the Lido Review Task and Finish Group.

5. **HAMPSHIRE COUNTY COUNCIL CONSULTATION - PROPOSALS FOR CHANGES TO THE HOUSEHOLD WASTE AND RECYCLING CENTRE SERVICE** – (Pages 21 - 46)
(Environment and Service Delivery)

To consider the Head of Community and Environmental Services' Report No. COMM1610 (copy attached), which proposes a response to the consultation by Hampshire County Council on proposed changes to the Household Waste Recycling Centre service.

6. **EXCLUSION OF THE PUBLIC** –

To consider resolving:

That, subject to the public interest test, the public be excluded from this meeting during the discussion of the undermentioned items to avoid the disclosure of exempt information within the paragraphs of Schedule 12A to the Local Government Act, 1972 indicated against such items:

Item Nos.	Schedule 12A Para. Nos.	Category
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7 and 8	3	Information relating to financial or business affairs
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7. **BEAUMONT PARK WALL - EMERGENCY WORKS AND REPAIRS TO BOUNDARY WALL WITH FARNBOROUGH ROAD** – (Pages 47 - 50)
(Corporate Services)

To consider the Solicitor to the Council's Exempt Report No. LEG1604 (copy attached), which provides an update on progress towards letting a contract to undertake the necessary repairs and seeks approval to vary the Capital Programme to allow these urgent works to proceed.

8. **DISPOSAL OF LAND AT AVENUE FARM, FARNBOROUGH** – (Pages 51 - 60)
(Corporate Services)

To consider the Solicitor to the Council's Exempt Report No. LEG1605 (copy attached), which seeks approval for the disposal of plots of land for use as garden land at Avenue Farm, Farnborough.

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AGENDA ITEM NO. 2

Cabinet
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**Head of Community and Environmental
 Services Report No. COMM1607**

Farnborough Airport Community Environmental Fund

Introduction

- This paper seeks approval to award grants from the Farnborough Airport Community Environmental Fund to assist local projects.
- The Cabinet Member for Environment has considered three applications and has made award recommendations for all (Appendix A).

▪ Farnborough SANDS	£5,000
▪ Fleet Pond Society	£5,000
▪ Mayfield Community Partnership	£2,000
▪ Farnborough Air Sciences Trust	£5,000
Total	£17,000

- The Community Environmental Fund is currently £62,024. Taking the three applications recommended in this paper totalling £17,000 would leave £45,024 available for allocation.
- The guidelines for allocating the funds are attached in Appendix B

Recommendation

- Cabinet is recommended to approve the awards totalling £17,000 in Appendix A

Peter Amies – Head of Community and Environmental Services

Contact – Alison Nicholls – Grants and Administration Officer
 Tel 01252 398766 email alison.nicholls@rushmoor.go.uk

Environment Fund applicant bid	
Name & address of Applicant	Farnborough SANDS (Stillbirth & neonatal death)
Grant requested (Total cost of project)	£5,000 (£29,000)
Purpose of grant	Towards the costs of designing and building a memorial garden in the grounds of Aldershot Crematorium
Previous grants from this fund	None
Distance from centre of runway (within 5 kilometres (3 miles))	
Other sources of funding for this project	£13k from own funds £11k from RBC capital funds
Accounts	Income - £25,664 (£7,967 = restricted funds) Expenditure - £20,729 Balances - £22,397
Additional Info	<p>The garden has been designed by a local garden designer, also a bereaved parent. Plants will be chosen to attract wildlife. Specimen trees and shrubs will bring structure and shelter to the area. Other features include modern sculptures, a reflective pool, curved benches and a memorial wall where visitors can light a candle for their loved one.</p> <p>The garden will be a benefit for the community, to provide a location for bereaved families and to highlight the issue that SANDS addresses, as well as enhancing a beautiful area into a more managed and effective use of space.</p> <p>Farnborough SANDS connects with around 250 newly bereaved families each year in the surrounding areas of Frimley Park, Basingstoke and Reading hospitals.</p> <p>Project to commence in spring 2016 with the garden opening in summer 2016.</p>
Aim of organisation/group	<p>The local branch of the national SANDS charity:</p> <ul style="list-style-type: none"> • covers areas between Farnborough, Frimley, Basingstoke, Wokingham, Reading • is run by bereaved volunteers who offer support, understanding and comfort to anyone affected by the loss of a baby at any stage of pregnancy or after birth, no matter how long ago or how recent the loss • works in partnership with local healthcare professionals to improve the quality of care and service offered to bereaved families • promotes research and improvements in practice that could help reduce the loss of babies' lives; • provides training to healthcare professionals at Frimley Park, Basingstoke and Reading hospitals
Application recommendation	£5,000

Environment Fund applicant bid

Name & address of Applicant	Fleet Pond Society						
Grant requested (Total cost of project)	£5,000 (£5,431)						
Purpose of grant	Hemelite Bay Pond Dipping Platform – demolish & replace the existing unsafe platform						
Previous grants from this fund	2010: £15k – 3 bridges to improve disability access						
Distance from centre of runway (within 5 kilometres (3 miles))	Within distance						
Other sources of funding for this project	£431 from society fund raising campaign						
Accounts	<table style="width: 100%; border: none;"> <tr> <td style="width: 60%;">Income -</td> <td style="text-align: right;">£21,562</td> </tr> <tr> <td>Expenditure -</td> <td style="text-align: right;">£37,520</td> </tr> <tr> <td>Balances -</td> <td style="text-align: right;">£12,432</td> </tr> </table>	Income -	£21,562	Expenditure -	£37,520	Balances -	£12,432
Income -	£21,562						
Expenditure -	£37,520						
Balances -	£12,432						
Additional Info	<p>The facility has proved very popular with families from a wide catchment area and it has become necessary to ask groups of 5 or more to book in advance as two groups of 5 is the platform full capacity. For school visits, whole classes of 30+ cannot be accommodated on the one platform.</p> <p>The project will demolish and remove an existing fishing jetty, which has been declared unsafe. The replacement will include:</p> <ul style="list-style-type: none"> • metal supports and frame over a wider footprint to accommodate up to 20 children with supervisor • timber decking with nonslip surface • hand rails, kick rail and safety barrier on the waterside • an identity panel of aquatic invertebrates <p>Benefits:</p> <ul style="list-style-type: none"> • The new platform will benefit the community as more people will be able to have pond dipping experiences without risk of overcrowding • Larger groups will record what they find so adding to the records of aquatic flora to which Fleet Pond gives sanctuary and residence • Skilled volunteers will install the platform under the supervision of the Hart Countryside Service Rangers - providing further opportunities for improving the skills and experience for the volunteer force 						
Aim of organisation/group	<p>Objective: to protect and sensitively manage the Site of Special Scientific Interest status of Fleet Pond Nature Reserve.</p> <p>Aim: to increase the use of the reserve for education.</p>						
Application recommendation	£5,000						

Environment Fund applicant bid

Name & address of Applicant	Mayfield Community Partnership
Grant requested (Total cost of project)	£2,000 (£20,000)
Purpose of grant	<p>Hawley Community Garden - a community focus for all residents who live and work within the Cherrywood area to promote health and well-being, social awareness and educational and youth opportunities.</p> <p>Stage 1 (of 3): £195 - Planning application £1200 – Soil testing £120 – water survey & plan £485 – maps & printing</p>
Previous grants from this fund	None
Distance from centre of runway (within 5 kilometres (3 miles))	Within distance
Other sources of funding for this project	<p>In-kind support from local companies</p> <p>For stage 2 – will apply to Land fill trusts</p>
Accounts	<p>Income - £4,410</p> <p>Expenditure - £3,713</p> <p>Balances - £3,299</p>
Additional Info	<p>The project will support a maximum of 30 Hawley estate household memberships. There will be annual Household and Associate memberships (£24 and £10 respectively).</p> <p>This is a resident led project supported by local organisations with relevant knowledge and experience. A core planning group (representative of the local community, regarding age and cultural background) have developed a three stage plan:</p> <p>Stage 1 – apply for ‘change of use’ planning consent (now – April)</p> <p>Stage 2 – develop site ready for growing (April – June)</p> <p>Stage 3 – sign up membership; draw up and implement a growing plan (summer 2016)</p> <p>Index of multiple deprivation data shows that the estate has above average levels of adult obesity and diabetes, and below average adult education attainment.</p>
Aim of organisation/group	<p>The aim is to create a place on the Hawley estate, where people of all ages, abilities and backgrounds can come and be part of a vibrant project to grow their own fruit and vegetables.</p> <p>The intention is to turn a piece of unused and unsightly land behind Prince Charles Crescent (owned by First Wessex) into a blooming haven of activity where residents can work and eat together – a place of which to be proud.</p>
Application recommendation	£2,000

Environment Fund applicant bid

Name & address of Applicant	Farnborough Air Sciences Trust (FAST)
Grant requested (Total cost of project)	£5,000 (£15,000)
Purpose of grant	To erect a monument on the Farnborough Road near to the where Samuel Cody took off to make the first flight in the UK £10,000 – Polished granite monolith & erected on prepared site £2,000 – two identical faux bronze plaques £3,000 - groundwork
Previous grants from this fund	None
Distance from centre of runway (within 5 kilometres (3 miles))	Within distance
Other sources of funding for this project	£2,000 – public subscription £2,000 – applied from RBC Community fund Balance to be underwritten by FAST
Accounts	Income - £142,557 Expenditure - £91,140 Balances - £328,496 (some of the balances are ring fenced for maintaining the Cody Statue and for maintaining the FAST building)
Additional Info	<p>The spot is in a publicly accessible place adjacent to the original airfield fence and about 200m south of the Aviator Hotel. Identical plaques on the granite monolith will be visible from both the footpaths on the west side of the Farnborough Road.</p> <p>The monument will mark this particular element of Farnborough's aeronautical history, reminding the community and visitors how the Farnborough airfield has been a vital element in the development of flight. It will also mark the 150th anniversary of the founding of the Royal Aeronautical Society in 1866.</p> <p>This is a joint project with the Farnborough branch of the Royal Aeronautical Society and the plan is to complete the monument by the end of June 2016.</p>
Aim of organisation/group	FAST is dedicated to the preservation of Farnborough's aeronautical heritage and to educating and informing the public by providing access to the considerable and unique archive and a collection of artefacts in the FAST Museum.
Application recommendation	£5,000

Guidelines

- The Community Environmental Fund commenced in 2001. It is levied by Farnborough Airport on business aviation movements at a rate of £2 per aircraft movement and £5 per aircraft movement where the aircraft is a Boeing business jet or an Airbus A310 corporate jet.
- The fund is available to groups and organisations under the following criteria: -
 - Located within 5 kilometres (3 miles) from the centre of Farnborough Airport (taken to be halfway down the main runway)
 - Within this 5 kilometre radius, is demonstrably and regularly affected by aircrafts travelling to and from Farnborough Airport
 - Will result in the improvement or provision of an outdoor facility or area that is accessible to the public and able to be enjoyed by the community as a whole
 - Is a community or environment based bid, projects may include: -
 - Green or open spaces
 - Natural habitats
 - Environmental improvements or outdoor play
 - Community projects with an emphasis on improving the local environment or outdoor education

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AGENDA ITEM NO. 3

Cabinet
26 April 2016

Head of Community and Environmental
Services Report COMM 1609

Grants to Voluntary Organisations

Introduction

- This paper reports on the grants awarded by the Cabinet Member for Concessions & Community Support and seeks approval to award £2,000 to the Farnborough Air Sciences Trust.

Grants to Voluntary Organisations

- The Cabinet Member for Concessions and Community Support has awarded three grants for £1,000 or less:

▪ Lungs Aloud	£200
Towards the purchase of equipment for the singing group	
▪ Revitalise Respite Holidays	£200
Towards the cost of providing respite care for a disabled guest and their carer	
▪ Rushmoor Saints Football Club	£750
Towards the cost of a two day tournament to celebrate the club's 40 th anniversary	
Total	£1,150

- The application from the Farnborough Air Sciences Trust shown in Appendix A is recommended to receive an award of £2,000.
- These will be allocated from funds set aside in 2015/16. The new budget for 2016 /17 is £20,000.

Recommendation

Cabinet is recommended to:

- note the grants above for £1,000 or less totalling £1,150
- approve the grant to Farnborough Air Science Trust for £2,000

Peter Amies – Head of Community and Environmental Services

Contact – Alison Nicholls – Grants and Administration Officer
Tel: 01252 398766 Email: alison.nicholls@rushmoor.gov.uk

FINANCIAL ASSISTANCE TO VOLUNTARY ORGANISATIONS	
SUMMARY SHEET	
Name of Applicant	Farnborough Air Sciences Trust (FAST)
Grant Requested (Total cost of project)	£2,000 (£15,000)
Purpose of Grant	To erect a monument on the Farnborough Road near to the where Samuel Cody took off to make the first flight in the UK £10,000 – Polished granite monolith & erected on prepared site £2,000 – two identical faux bronze plaques £3,000 - groundwork
Previous Grants in last 3 years	None
Rent Relief	-
Rate Relief	FAST Museum receives rates relief
Membership / Rushmoor Residents Assisted	The monument will help to educate the community and visitors in the historic importance of Farnborough in the development of flight.
Other sources of funding	£2,000 – public subscription £5,000 – applied from RBC TAG fund Balance to be underwritten by FAST
Accounts	Income - £142,557 Expenditure - £91,140 Balances - £328,496 (some of this is ring fenced for maintaining the Cody Statue and for maintaining the FAST building)
Aims of Organisation/General Comments	FAST is dedicated to the preservation of Farnborough's aeronautical heritage and to educating and informing the public by providing access to the considerable and unique archive and a collection of artefacts in the FAST Museum. The spot is in a publicly accessible place adjacent to the original airfield fence and about 200m south of the Aviator Hotel. Identical plaques on the granite monolith will be visible from both the footpaths on the west side of the Farnborough Road. The monument will mark this particular element of Farnborough's aeronautical history, acting as a reminder of how the Farnborough airfield has been a vital element in the development of flight, as well as the 150 th anniversary of the founding of the Royal Aeronautical Society in 1866. This is a joint project with the Farnborough branch of the Royal Aeronautical Society and the plan is to complete the monument by the end of June 2016.
Application recommendation	£2,000

Cabinet
26 April 2016

Agenda Item No. 4
Head of Community & Environmental
Services Report No COMM1608

Aldershot Lido - Task and Finish Group

Introduction

- This paper provides an update on the work of the Lido Task and Finish Group and seeks approval to continue to share the risk and return linked to profit with Places for People for 2016 and to carry out soft market testing for the Aldershot Indoor Pools and Lido over the summer.

Task and Finish Group

- The Task and Finish Group have received the consultant's options appraisal report and a summary of the feedback from social media. The latter gives support to retaining the Lido along with a variety of suggestions. They have also considered a wish list and paper from the Friends of Aldershot Lido (FOAL), and a letter in the News and Mail from Sally Wainman who has a national interest in Lido`s.
- The Group, which meets regularly, have co-opted a representative from the Aldershot Civic Society (ACS) and the Friends of Aldershot Lido (FOAL) and there is regular representation from Places for People.
- An application to Historic England to add the Lido to the List of Buildings of Special Architectural or Historic Interest had been refused. The independent application was comprehensive and any challenge would be unlikely to succeed. Without listed status, it is unlikely that any significant funds would be available from the Heritage Lottery.
- There was concern that whilst the financial performance of the Indoor Pools could be improved through initiatives such as increasing the size of the fitness gym, if the Lido remained as a separate entity and continued with a high subsidy it would remain vulnerable given the ongoing austerity measures.
- The Lido Task and Finish Group vision is for an integrated leisure facility for all ages including a lido, splash pad, adventure golf, indoor pool and fitness suite, café and shop, changing rooms, slides and flumes. It is recognised that any facilities should not jeopardise existing provision in the area and must be financially viable.

- The aim should be to develop a facility where both the indoor and outdoor provision was interrelated and delivered by one provider to enable cross ticketing and a better experience.
- To future proof these discretionary leisure services it will be important to ensure as low a subsidy as possible both for the indoor and outdoor facilities at the site. It was recognised that the size and depth of the outdoor water area might need to be reduced and heated to remain viable. The facility would be less weather dependent, which would extend the operating season, reduce costs and should increase both usage and income.
- It was agreed that if the area of water was reduced, the heritage link to the pool should be preserved and that this could be achieved through retention and use of the existing pool shape possibly with a combination of the heated water and a smaller splash pad. Either way the facility would benefit from a heritage display.
- Given the additional work from FOAL, the ACS and the Council, the Task and Finish group are proposing that the Council continue the share of any surpluses or deficits equally (50:50) for the Lido, with a maximum risk or return to the Council capped at £20k. This will help ensure that any increased support from local residents has the potential to reduce the Council's subsidy rather than solely improve the profit for the contractor.

Aldershot Civic Society - Survey

- The Aldershot Civic Society carried out an online survey on the Lido. (Summary Appendix 1). Generally, respondents were divided between celebrating the links with the Olympics and making no changes and celebrating the link but altering / redeveloping the lido.
- The majority of respondents (61%) felt that adding a splash pad was a good idea but that this should be somewhere else in the grounds with 31% indicating it could replace all or some of the current pool. The majority of respondents (49%) would like the pool heated, with 23% interested in a smaller heated pool.
- The majority were in favour of maintaining the lido (67%) and adapting the Lido (68%) to offer activities that are more varied. The majority of respondents were not in favour of removing the lido to either build a completely new one or design a replacement in its footprint
- In terms of additional things being added to increase visits, respondents indicated this would be most likely if the pool was; heated (80%), a better quality café (75%), had a longer season (72%) and special events (72%).

- Respondents indicated that if they were considering buying a season ticket for the lido the following would be the most important; a good quality all weather café (78%), a longer season (72%), the pool to be heated (70%), open for longer hours (64%), the lido to stay as it is (63%) and a children's play area (61%).

2015 Season Outcome

- The season saw a reduction in attendances from 27,500 in 2014 to 17,500 in 2015. The new senior, family and adult season tickets sold 22 with the junior season tickets down from 49 in 2014 to 9 in 2015. These will be given more promotion on the lead in for 2016.
- Military discounts accounted for 99 tickets but the books of loyalty cards (10 sold) and get your sixth visit free (0) were disappointing.
- The results of collecting 2,000 postcodes from visitors was more encouraging than in previous surveys showing that 60% came from inside the Borough.
- Wi-Fi is now in the grounds, the changing rooms were redecorated (£11k), picnic tables provided (£1k) and new lockers (£2k). These additional costs along with the £14k loss incurred from the risk and reward will see the cost to the Council of operating the Lido increasing to around £180k for 2015.
- The discounted entrance charge moving from 4.30pm to 3.30pm had proved very popular with attendances up from 1,400 to 2,360
- The additional work requested by Cabinet revealed that the financial and usage projections for the Splashpad had been realistic, the retention of the water slides is feasible, the ground conditions indicated there could be further developments and the preferred location for the adventure golf is adjacent the current entrance. An invitation for providers to offer additional complementary facilities was placed in a popular leisure journal with no response.

2016 Season initiatives

- A meeting with FOAL, ACS, the Council and Places for People agreed a number of improvements for this season. Places for People will produce its seasonal promotional material, which this year will include the continued use of social media, opening season posters and banners, photo stories on social media and websites, advertising on its gym television screens, local radio and the use of totems and shop windows in the town centre. The Council will continue to promote the offers in the Arena magazine and on our website.

- The season tickets will be promoted again along with loyalty cards. The 3.30pm discounted rate will be increased to 3.00pm, the 10% military discount will be increased to 20% and included in the Military discount marketing and ensure the promotion that the indoor pool memberships includes free access to the Lido. They will also email all local schools to advise them they will offer group discounts if they want to come to the Lido as a school party.
- FOAL is collecting photographs and information to create a display covering the history of the lido.
- A review of the signage to the Lido is being carried out. As well as the brown tourist directional signs there are currently four "Just like going to the seaside" signs located at key points in the Borough.
- Having followed up on a request from the Task and Finish Group to consider further signage, initial advice is that it is unlikely that Highways England Motorways would consider a sign for the Pools & Lido on the M3. Signing from the A31 (Hogs Back) and A331 (Blackwater Valley Road) would require permission from Surrey County Council and Hampshire County Council and we are following this up.

Soft Market Testing

- Given the wide range of potential service providers for the Lido and its inter-relationship with the Aldershot Indoor Pools it is proposed that in May we invite around 10 experienced organisations to participate in some soft market testing.
- Those interested will be given the background to the Borough and the facility, the results from the consultants, public consultation including the above survey, feedback from social media, the ACS and FOAL. They will be invited to a tour of the facilities and be given an outline of the Councils aspiration around "invest to save" to provide a more attractive and sustainable facility, which would include both an indoor and outdoor heated pool and promote the heritage of the site.
- The feedback will be used to help shape our thoughts on the tendering process, which with a multi-stage dialogue process will begin at the end of this year and take around 2 years from development of documentation to mobilisation in March 2019.

Financial Implications

- The risk and return will involve sharing any surpluses or deficits equally (50:50) from their budgeted profit figure. Based on the 7 year`s average prior to 2015, the proposed revised financial arrangements would have resulted in an increased

subsidy for the Council of around £6k. However, in the years 2012 to 2014 this would have returned a profit, with the years 2008 to 2011 a deficit.

- The worst performing year was in 2008 at minus £29k and the best performing year was in 2013 at plus £89k. In each case with the risk and return capped, the Council would have seen either an increased subsidy (2008) or return (2013) of £20k.
- Last year given the low attendance, the Council incurred an additional payment to Places for People of £14k.

Recommendation

- Cabinet is requested to note the above paper and approve:
 - the continuation of the financial arrangement, where the Council share the risk and return linked to profit with Places for People for 2016, to provide an incentive for the additional work being carried out by FOAL, ACS and the Council, with our maximum risk and return being capped at £20k, and
 - that soft market testing is carried out for the Aldershot Indoor Pools and Lido over the summer.

Head of Community and Environmental Services

Aldershot Civic Society Survey

- The Aldershot Civic Society carried out an online survey on the Lido with 489 responses (summary below) of which 95% had used the facility at some time. A third had used it in the last 6 years and over half had used it 10 or more years ago. Of the respondents 6% were under 18 years, 17% over 60 years with the majority (64%) aged 30 to 59. Around half the respondents had children less than 18 years.
- Generally, respondents were divided between celebrating the links with the Olympics and making no changes (44%) and celebrating the link but altering / redeveloping the lido (49%).
- The majority of respondents (61%) felt that adding a splash pad was a good idea but that this should be somewhere else in the grounds with 31% indicating it could replace all or some of the current pool with around 8% indicating it was a bad idea.
- The majority of respondents (49%) would like the pool heated, 26% felt it was not important and 23% were interested in a smaller heated pool.
- When asked how important it was to maintain the lido as it is, 9% felt it was not important, 23% were indifferent and 67% were in favour. When asked if the lido should be adapted to offer more varied activities 12% objected, 20% were indifferent and 68% were in favour. The majority of respondents (63%) were not in favour of removing the lido to either build a completely new one or design a replacement in its footprint.
- In terms of additional things being added to increase visits, respondents indicated this would be likely if the pool was; heated 80%, a better quality café 75%, could buy hot food 54%, provision of a children's play area 56%, open longer 60%, had a longer season 72%, had special events 72%, other attractions included in the price 66% and other attractions at an additional cost 33%..
- Respondents indicated that if they were considering buying a season ticket for the lido the following would be important; the lido to stay as it is 63%, the pool to be heated 70%, a good quality all weather café 78%, children's play area 61%, open for longer hours 64%, a longer season 72% and special events such as a craft market 44%.

(The findings have been amalgamated and rounded for ease of reading)

Respondents (489)

Male 29% Female 71%

Have used the Lido - 95%

Children under 18 years - 47%

Over how many years used the Lido

1 to 3 years - 20%

4 to 6 years - 14%

7 to 9 years – 10%

10 or more years – 56%

Age Group

Under 18 - 6%

18 to 29 - 14%

30 to 44 - 32%

45 to 59 - 32%

60 and over - 17%

	Not celebrated	Celebrated and altered	Celebrated and unchanged
How should the 1948 Olympics effect changes at the Lido	6%	50%	45%
	Bad idea	neutral	Good idea
Add a Splash Pad	22%	17%	61%
	Smaller pool	Current pool	Not important
Views on heating the pool	24%	50%	26%

Object to splash pad	A full size splash pad on pool area	Splash pad with pool removed	Splash pad and some pool	Splash pad with pool unchanged
8%	7%	1%	23%	61%

	Object	indifferent	favour
Maintain Lido as it is	9%	23%	67%
Adapt Lido for more activities	12%	20%	68%
Remove Lido & put replacement in footprint	63%	20%	16%
Remove Lido and build new facility	73%	14%	13%
	likely	neutral	unlikely
Increase visit if pool heated	80%	14%	6%
Increase visit if better cafe	75%	20%	4%
Increase visit if hot food	54%	37%	9%
Increase visit if play area	56%	31%	13%
Increase visit if longer hours	60%	32%	8%
Increase visit if longer season	72%	22%	5%
Increase visits if special events	72%	22%	5%
Increase visit if other attractions in price	66%	25%	8%
Increase visit if other attractions extra price	33%	45%	21%

How important are the following when considering buying a season ticket	important	neither	Not important
Lido stays as it is	64%	23%	13%
A heated pool	70%	17%	13%
All weather cafe	78%	16%	6%
Children's play area	62%	26%	12%
Open longer hours	64%	27%	8%
Open longer season	72%	20%	7%
Special events	44%	33%	22%

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**CABINET
26 APRIL 2016**

**HEAD OF COMMUNITY AND ENVIRONMENTAL SERVICES
REPORT NO. COMM 1610**

HAMPSHIRE COUNTY COUNCIL CONSULTATION – PROPOSALS FOR CHANGES TO THE HOUSEHOLD WASTE AND RECYCLING CENTRE SERVICE

1.0 INTRODUCTION

- Following consideration at the Environment Policy and Review Panel on 5th April, this paper seeks to inform the Council's response to Hampshire County Council's (HCC) consultation on proposals to change the Household Waste Recycling Centre (HWRC) service. They are seeking views of service users, members of the public and other interested parties and a proposed response from this Council is included in the consultation document at appendix 1.
- Following the recent local government settlement, HCC must make savings of circa £100 million in a number of areas to become financially sustainable by 2017. They are already planning some measures to improve the efficiency of the HWRC including:
 - Letting a more efficient contract for management of the network
 - Trade waste prevention
 - Prevention of cross county-border waste
- In addition to the above, the level of savings sought from the HWRC service is £1.55m. The consultation includes a range of options from changing operating hours and days to possible site closures.

2.0 HWRCs IN THE RUSHMOOR AREA

- HCC currently operate two HWRCs in the Rushmoor area, Eelmoor Road in Farnborough and Ivy Road in Aldershot. The Farnborough site is the fifth highest-use site in the county, taking in around 14,000 tonnes of material per year and is a modern designed split-level site that is safer for site users and minimises inconvenience when containers are being serviced. The site is located in a busy industrial estate and whilst measures have been taken to reduce the impact of queueing vehicles waiting to use the facility at peak times, there are still occasions when significant queues develop.
- The Aldershot site is a lower use site, receiving 6,000 tonnes of material per year and is a single level site that results in site closures whenever a container is exchanged. There are plans to provide a replacement for this site as part of the Wellesley Development in the proposed commercial area on Ordnance Road.

3.0 EFFICIENCY PROPOSALS

- HCC have asked eight questions relating to the service and the way to achieve savings. Some of these relate to changing operating hours and days, whilst others relate to site closures. These questions are grouped into three proposals:
 - To reduce operating hours and days
 - To partially close one of more HWRC sites
 - To fully close one of more HWRC sites

- In considering these proposals, it is important to account for the possible impacts outlined below on the service user, the local environment and the Council:
 - Flytipping – it is possible that site closures or reduced operating hours could result in localised flytipping with the associated environmental and amenity impacts. Any such flytips are likely to fall on this Council to collect.
 - Traffic & congestion – site closures are likely to result in greater demand for the remaining sites with increased congestion.
 - Housing growth – with the projected rapid growth in housing, particularly in Aldershot, the pressure on the Rushmoor sites will increase.
 - Transfer costs to this Council – with sites being open for shorter hours, fewer days or being closed altogether, there is the potential for a portion of the waste to end up in our kerbside collection scheme thereby transferring cost to this Council.

4.0 FINANCIAL IMPLICATIONS

- It is not possible to identify the level of any financial implications at this stage.

5.0 ENVIRONMENT POLICY AND REVIEW PANEL CONSIDERATION

- Panel considered the consultation document on 5th April and their comments have helped to shape the proposed response included at appendix 1. In addition, Panel were keen to include the following comments:
 - Due to significant site usage and rising property numbers in Aldershot, the area requires its own HWRC. Eelmoor Road will not cope if the Aldershot site closes.
 - That the Ivy Road site should remain open until the new site is fully operational.
 - That HCC should explore opportunities for cross border working with Surrey and the Berkshire authorities to the mutual benefit of residents and the authorities.

6.0 CONCLUSION

- HCC has a very challenging savings target to achieve over the next year and this consultation seeks to inform how to save £1.55m per year from the HWRC service with minimum adverse impact. Against that background, whilst reduced opening hours & days are most likely, any site closures could have a significant impact on residents and the local environment.

7.0 RECOMMENDATION

- Cabinet is recommended to approve the proposed response to the consultation with the addition of the comments expressed by the Environment Policy and Review Panel.

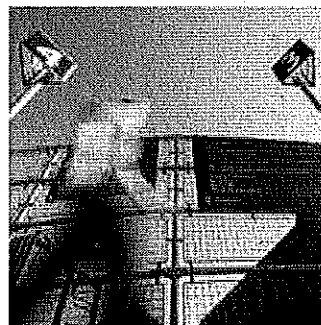
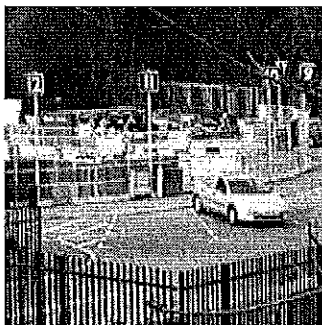
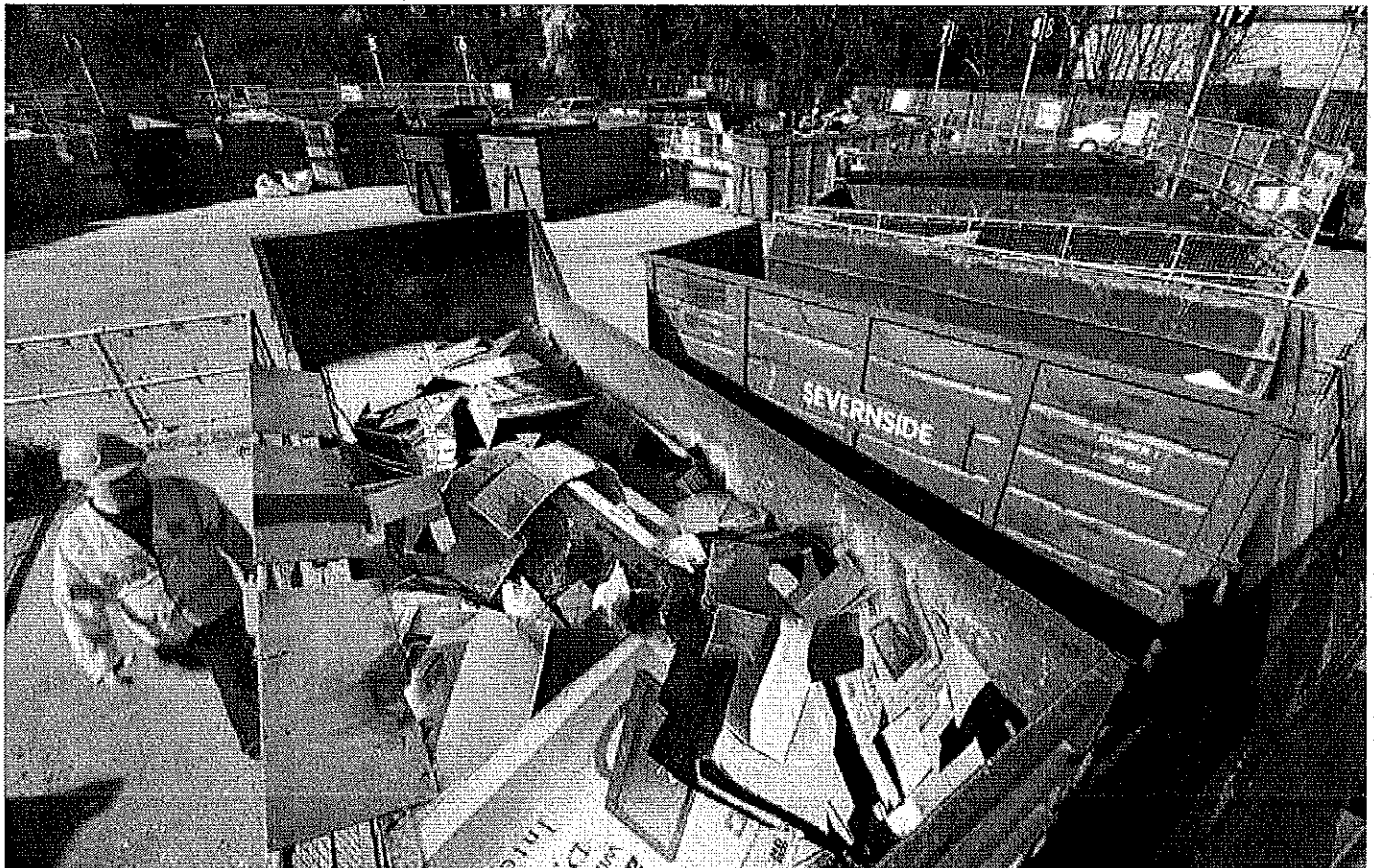
PETER AMIES
HEAD OF COMMUNITY AND ENVIRONMENTAL SERVICES

Contact: James Duggin (Contracts Manager) 01252 398167

Background papers: Shaping Hampshire – Consultation on proposals for changes to the Household Waste and Recycling Centre Service

Shaping Hampshire

Consultation on proposals for changes to the Household Waste Recycling Centre Service



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Consultation on proposals for changes to the Household Waste Recycling Centres

The consultation period opens on Wednesday, 16 March 2016 and closes at midday on Wednesday, 25 May 2016.

The purpose of this consultation

Hampshire County Council is asking for the views of service users, members of the public and other interested parties, on future changes to the Household Waste Recycling Centres (HWRC) service.

This supporting information document sets out the background and the proposals for changing the way the County Council's HWRC service is run. The proposals include changing opening hours and/or the possible closure of some HWRC sites.

The Executive Lead Member for Economy, Transport and Environment, will consider the feedback from this consultation at a Decision Day later in summer 2016. It is possible that a combination of the proposals, and options within them, will be considered.

Why your views are important

The amount of funding the County Council receives from central Government has more than halved in recent years. Public sector budgets are expected to remain under pressure in the future. It is no longer feasible to deliver services at the same level, and in the same way. Therefore, the County Council is faced with having to make some difficult decisions to achieve a balanced budget, as required by law – and provide vital public services to the people of Hampshire.

To meet the current savings target the County Council is proposing to reduce the annual cost of running the HWRC network by £1.55million. However, it is likely that additional savings will be required in the future in light of further reductions in local government funding announced by the Government in February 2016. Your views on these proposals for the HWRCs are very important. The County Council will use your feedback to prioritise options and inform decisions which contribute towards the savings required of the Authority.

How to have your say

As responding to the consultation is voluntary, you do not need to answer all the questions if you do not wish to do so. To respond to the consultation online, please visit:

www.hants.gov.uk/hwrc2016. Alternatively, if you are completing the accompanying paper questionnaire (pages 16–22 of this document), please detach this questionnaire from this document and post it to:

Freepost HAMPSHIRE

Please do not write anything else on the envelope. Also write **'HWRC'** on the reverse of the envelope.

Please ensure that 'HAMPSHIRE' is written in uppercase. No stamp is required to post your response.

Responses should be received by **midday on Wednesday, 25 May 2016**.

Please note that responses received after this time will not be included in the findings report.

The analysis of responses from this consultation will be published and presented to the Executive Lead Member for Economy, Transport and Environment, prior to a decision in summer 2016.

Alternative formats

To request this information and the questionnaire in another format such as large print, audio or braille, please email: **hwrc.consultation@hants.gov.uk**, or call: **0300 555 1389**.

If you have any queries about this consultation, please email Hampshire County Council at: **hwrc.consultation@hants.gov.uk**, or call: **0300 555 1389**.

Data protection

Hampshire County Council adheres to the requirements of the UK Data Protection Act 1998. Hampshire County Council is registered on the public register of data controllers which is looked after by the Information Commissioner. Under the Data Protection Act the information which you have provided in this questionnaire will be used only for the purposes of this survey. All individual responses will be kept confidential, but views from organisations may be published in full.

Background to this consultation

Shaping Hampshire – spending review consultation

The amount of funding the County Council receives from central Government has more than halved in recent years and further reductions are imminent.

In February 2016, Government announced its funding plans for local authorities for 2016/17 and the following three years. The County Council lost £48 million from its grant for next year alone. Government calculations assumed that local authorities would raise Council Tax. Consequently, for the first time in six years, the County Council has agreed to increase Council Tax by 3.99 per cent, which is the maximum amount permissible without a public referendum. However, this alone will not balance the budget and 2 per cent of this increase can only be used for adult social care to help address the rise in demand for services.

In 2017/18, assuming that Council Tax increases by the same amount in that year, the County Council will still need to find savings of £98 million.

This means the County Council has to make tough choices about spending on services.

To help the County Council make the right choices, in the spring/summer 2015, a countywide consultation was undertaken. This invited views on the three main options for meeting the anticipated £98 million of savings by April 2017.

Full details of the consultation findings can be found on the County Council's website www.hants.gov.uk/spendingreviewsurvey

The three main options considered in the consultation were:

- raising the rate of Council Tax;
- using the County Council's reserves differently; and
- reducing spending on specific services.

Overall there was a high level of support for the County Council's existing financial strategy which includes a combination of these three options. This would see the funding shortfall managed through:

- running the County Council more efficiently by reducing the cost of back office functions;
- using savings to help to protect front line services;
- prudently using some reserves to manage the cost of change;
- reducing spending on some services; and
- increasing Council Tax (32 per cent of respondents were willing to see a Council Tax increase of 1.99 per cent).

Services for children, older people and vulnerable people were ranked as being the 'most important' services for the County Council to continue to support and deliver.

Savings options for Economy, Transport and Environment

The County Council must meet a funding shortfall of £98 million by April 2017, with £14.7million planned to be met from the Economy, Transport and Environment department's budget.

In the summer of 2014, the County Council undertook a consultation on proposals relating to the HWRCs. That consultation informed the service options which were included in the new HWRC management contract which starts on 01 April 2016, and engaged the public in an ongoing debate about savings, efficiencies and the different service delivery options.

As a result of the 2014 consultation, the decision was taken to change opening hours at HWRC sites from 01 April 2015. Approval was also given to further enhance trade waste controls, operate a trade waste service at HWRC sites and charge for the disposal of non-household waste, all of which form part of the new HWRC management contract.

In the spending review consultation, the options on which respondents preferred the County Council to make savings in the service areas for the Economy, Transport and Environment Department were:

- dimming streetlights;
- reviewing the amount of waste produced by households and increasing the proportion that can be recycled; and
- reviewing local traffic management schemes which are not led by safety concerns or legal requirements.

The Economy, Transport and Environment Department is exploring proposals around some of these options, through separate consultations in 2016/17, as well as the other options considered in the Spending Review consultation.

General information about the Household Waste Recycling Centre network

Hampshire County Council operates a network of 24 HWRC sites. Please note that both Southampton City Council and Portsmouth City Council operate one site each, and those sites are **not** included in this consultation.

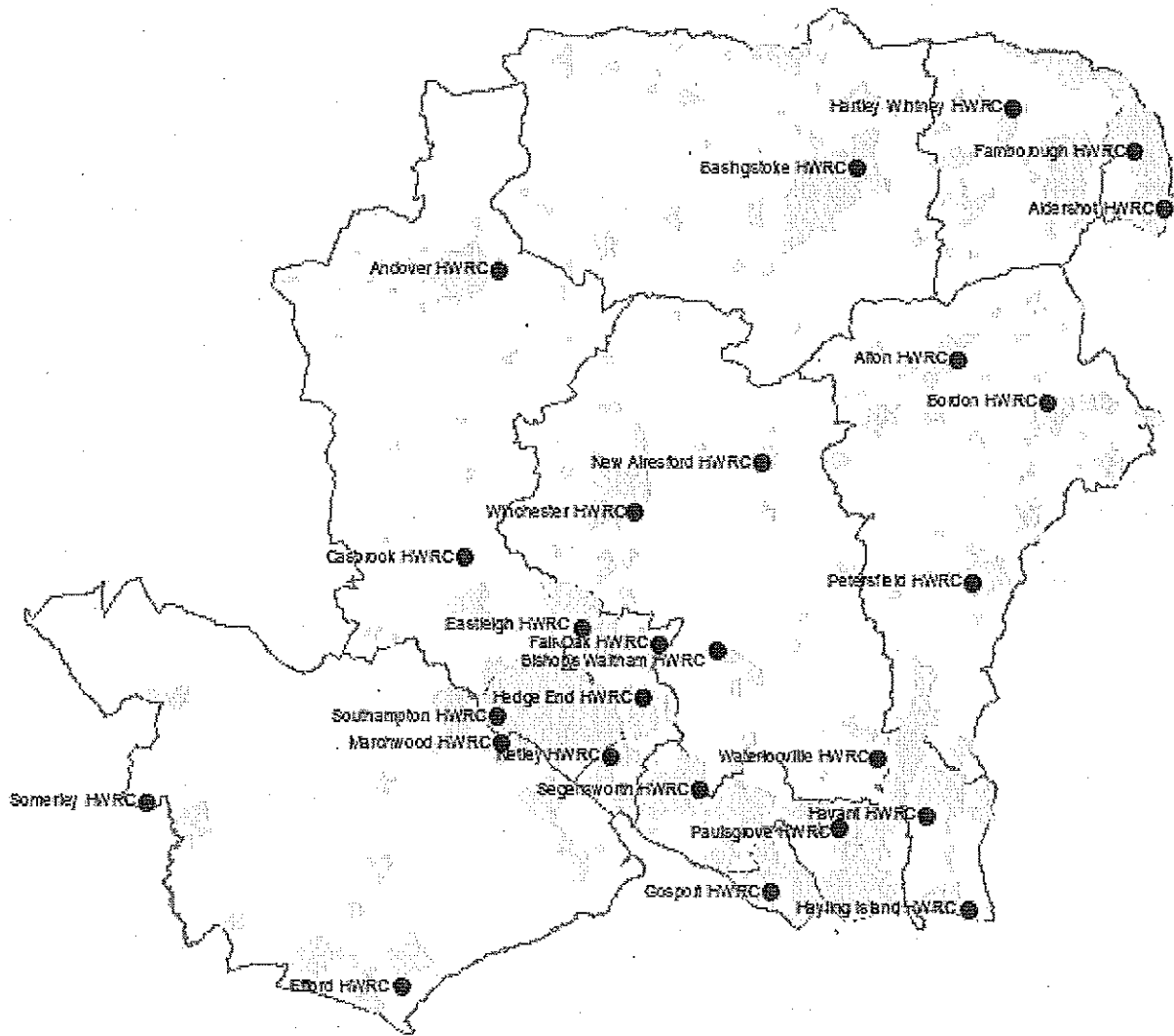
The County Council has a duty under the Environmental Protection Act 1990 to arrange "for places to be provided at which persons resident in its area may deposit their household waste and for the disposal of waste so deposited". The duty states that each waste disposal site should be:

- within the area of the Authority and reasonably accessible to residents in its area;
- open and available to residents to bring waste for disposal at reasonable times, including at least a period of time on a Saturday; and
- available free of charge to persons resident in the area to bring waste for disposal.

Within this legal duty there is no set requirement for the number of HWRCs that local authorities should provide; a local authority may even decide that provision of just one site is sufficient. There is also no guidance for how much of the week sites should remain open, except for a period of time on a Saturday.

Hampshire County Council currently provides more HWRC sites than other, similar local authorities. HWRC sites are also currently open for more hours, and/or for more days of the week compared with some other networks operated by other local authorities.

Map of the Hampshire HWRC network (including Southampton and Portsmouth sites):



The table below provides some key information about each of the 24 Hampshire County Council HWRC sites:

HWRC site name	District area	Size (acres)	Site type*	How busy is the site? (tonnes of waste received (2014/15))	What proportion of the sites waste is recycled? (2014/15)	Distance by road to the nearest HWRC site (miles)	Site operating costs (range, based on cost per tonne of waste)***
Aldershot	Rushmoor	0.5	Single	5,943	76%	5.1	£££
Alresford	Winchester	0.17	Single	2,082	60%	7.7	£££
Alton	East Hampshire	0.84	Split	6,450	87%	6.8	££
Andover	Test Valley	1.4	Split	11,720	81%	18.1	£
Basingstoke	Basingstoke and Deane	1.1	Split	17,276	82%	9.9	£
Bishops Waltham	Winchester	0.55	Single	4,030	79%	3.6	£££
Bordon	East Hampshire	0.62	Split	8,086	89%	6.8	££
Casbrook (Romsey)	Test Valley	0.35	Single	5,437	92%	8.6	£££
Eastleigh**	Eastleigh	0.3	Single	7,492	82%	5.0	££
Efford (Lymington)	New Forest	0.59	Split	11,381	87%	15.4	££
Fair Oak	Eastleigh	1.04	Single	4,734	88%	3.3	£££
Farnborough	Rushmoor	0.91	Split	13,952	78%	5.1	£
Gosport	Gosport	0.9	Split	16,752	80%	6.8	£
Hartley Wintney	Hart	0.27	Single	5,745	80%	8.3	£££
Havant	Havant	0.78	Split	17,458	78%	4.9	£
Hayling Island	Havant	0.15	Single	3,231	81%	6.9	£££
Hedge End	Eastleigh	0.45	Split	7,817	93%	3.3	££
Marchwood	New Forest	1.1	Single	11,463	89%	4.6	££
Netley	Eastleigh	1.17	Split	11,070	90%	6.5	£
Petersfield	East Hampshire	0.4	Single	6,104	91%	11.3	££
Segensworth	Fareham	1	Split	17,274	84%	6.1	£
Somerley (New Forest)	New Forest	0.68	Split	8,607	89%	17.3	££
Waterlooville	Havant	1.85	Split	12,846	83%	4.9	£
Winchester	Winchester	1.14	Split	9,747	89%	7.4	£

* 'Site type' refers to whether the HWRC is a 'single level' or 'split level' site. 'Single level' sites are older style sites where the bins are on the same level as the public areas. 'Split level' sites are newer style sites with bins located on a level below the public areas, in keeping with current national guidance.

** Eastleigh HWRC will be replaced by a new, larger split level site in late 2016 (the rebuilding costs not being funded by Hampshire County Council).

*** Based on the overall cost per tonne of waste that is received. '£' refers to the top eight sites which cost the least per tonne of waste; '£££' refers to the eight sites which are the most expensive to run per tonne of waste; '££' refers to the eight sites which are in the middle of these two ranges.

Savings already made

The County Council has already achieved, or is planning to achieve savings against the overall cost of running the HWRCs, including:

- establishing a new, more efficient contract for management of the HWRC sites;
- preventing trade waste; and
- preventing residents who live outside Hampshire using the sites.

The proposals

To meet the current savings target the County Council is proposing to reduce the annual cost of running the HWRC network by £1.55million. Therefore, it is proposed to achieve savings by either reducing the number of hours, or days, sites are open, and/or closing down some of the smaller and less busy sites.

Sites are open seven days a week, only closing on 1 January, 25 December and 26 December throughout the calendar year.

Opening hours at the 24 HWRC sites in Hampshire (as well as at the sites in Portsmouth and Southampton) are:

- Summer (1 April – 30 September) 09:00–18:00
- Winter (1 October – 28 or 29 February) 09:00–16:00
- Spring (1 March – 31 March) 09:00–17:00

Options considered and rejected

In late 2014, the County Council considered options to charge site users to access HWRC sites. This would have been a nominal charge to assist in the cost of managing the service. However, in early 2015, the Government prohibited this by law. As a result, the County Council took the decision to further review the HWRC service and this consultation forms part of that review process.

Proposal 1: to reduce opening hours

The proposal is to reduce the overall opening hours across the network. This could be done in different ways. The options being considered are, to:

Option	Approximate annual saving
Reduce opening hours at all sites by one hour per day, throughout the year	£400,000
Reduce opening hours by closing all sites on one day of the week	£450,000
Reduce opening hours by closing all sites on two days of the week, but introduce extended opening hours on one other day of the week	£800,000

Data on site usage would be used to select the most appropriate day for closure.

The potential impact of changing opening hours would be:

- all HWRC sites are open for fewer hours a day; and
- customers would have less choice regarding the times or days they were able to visit all sites.

Question 1 asks respondents to rank their preferred options for changes to opening hours.

Question 2 asks respondents to rank their preferred options for the times of day sites should open.

Proposal 2: to partially close one or more HWRC sites

These options relate to more significant reductions in the amount of time that a selected number of HWRCs are open. Other HWRC sites in the network would not be subject to the same reductions. The options being considered are, to:

Option	Approximate annual saving
Close up to 10 smaller sites during winter (1 October – 31 March)	£500,000
Having up to 10 smaller and less busy HWRC sites only opening on Saturday, Sunday and Monday	£650,000

Sites will be considered for closure according to a number of factors, including site usage, recycling performance, geographical considerations and operating costs. Information relating about this can be found in the **General information about the Household Waste Recycling Centre Network** section on pages 7–9.

The potential impact of partial site closures would be:

- the availability of certain HWRC sites would be significantly reduced;
- customers seeking to use these sites may instead have to drive further to an alternative HWRC or wait until their local site is open; and
- a core network of HWRC sites would remain unaffected by this change, and would remain open and available during the times in question.

Question 3 asks respondents to select their preferred option for the partial closure of one or more HWRC sites.

Proposal 3: to fully close one or more HWRC sites

This proposal is to close one or more HWRC sites. This proposal would judge the potential closure of one or more sites on the following criteria:

- site usage (tonnage of waste received);
- recycling performance;
- geographical location and distance from other sites; and
- operating costs.

The County Council is keen to understand which factors you think are the most important to take into account in making a potential decision about site closures.

Questions 4 and 5 ask how important certain criteria are in making a judgement about potential closure: distance to next closest site, how busy a site is, recycling performance, or site operating cost. There is also space for respondents to add any other criteria they think the County Council should consider.

Question 6 asks about preference for the closure of up to four, eight or twelve sites. Each option would make approximate annual savings of:

Option	Approximate annual saving
Fully close up to four sites	£440,000
Fully close up to eight sites	£1,050,000
Fully close up to twelve sites	£1,850,000

The potential impact of full site closures would be:

- the overall number of HWRC sites in the County would be reduced;
- customers whose local site has closed would instead have to travel further to get to the next closest site; and
- customers may find that it takes longer to dispose their waste because of the increase in the numbers using sites remaining open.

The questionnaire accompanying this supporting information document also asks:

- the respondents' order of preference of the three proposals (Changes in opening hours; partial site closures; full site closures);
- whether respondents have any other comments they would like to make, including any alternative suggestions they think the County Council should consider;
- if there are any potential positive or negative impacts the proposals would have which should be taken into account by the County Council in making a decision.

For information only: charging for access to Household Waste Recycling Centres

The County Council is prohibited by law from charging people to use a HWRC. With around four million visits to Hampshire HWRCs each year, such an approach would be likely to generate sufficient funds so that the requirements to either further reduce opening hours at sites, and/or close HWRC sites would be greatly reduced.

The County Council is interested to hear views on this, as support for such a charge could be used as evidence for a new, future approach, if the Government were to change the law to permit charging.

It is important to note that **this question is for the purposes of information gathering only and does not form part of current proposals.**

The question here asks if, in principle, respondents would be prepared to pay a small charge for entering HWRC sites (for example, £1 per visit).

Consultation questionnaire

To respond to the consultation online, please visit www.hants.gov.uk/hwrc2016

Alternatively, if you are completing this paper questionnaire, please detach it from this document and post it as described on page 4.

Proposal 1: to reduce opening days and hours

Please see page 12 for more information on this proposal

Question 1: Please rank each of the options according to your preference, with 1 being most preferred and 3 being the least preferred. Please indicate if you have no preference.

	No preference	1	2	3
Reduce opening hours at all sites by one hour per day, throughout the year.		X		
Reduce opening hours by closing all sites on one day of the week.			X	
Reduce opening hours by closing all sites on two days of the week, but introduce extended opening hours on one other day of the week.				X

Question 2: Please rank each of the options according to your preference, with 1 being most preferred and 3 being the least preferred. Please indicate if you have no preference.

	No preference	1	2	3
Earlier opening (open sites before 09:00) and earlier closing times				X
Maintain a 09:00 opening time			X	
Later opening (open sites after 09:00) and later closing times		X		

Proposal 2: to partially close one or more HWRC sites

Please see page 13 for more information on this proposal

Question 3: Which of the following options do you prefer? (please only tick one option):

Reduce opening hours by closing up to 10 smaller sites during winter (1 October – 31 March)	<input type="checkbox"/>
Having up to 10 smaller and less busy HWRC sites only opening on Saturday, Sunday and Monday	<input checked="" type="checkbox"/>
No preference	<input type="checkbox"/>
Don't know	<input type="checkbox"/>

Proposal 3: to fully close one or more HWRC sites

Please see page 14 for more information on this proposal

Question 4: Listed below are four criteria for making a judgement about potential closures of one or more HWRC sites. Please rank each of the criteria according to your preference, with 1 being most preferred and 4 being the least preferred. Please indicate if you have no preference.

	No preference	1	2	3	4
Site usage (tonnage of waste received)		X			
Recycling performance					X
Geographical location and distance from other sites				X	
Operating costs			X		

Question 5: If there are any other criteria which you think should be considered when making a judgement about potential closure of a HWRC site, please list them below (continuing on an additional sheet if necessary):

Question 6: Please rank each of the options according to your preference, with 1 being most preferred and 3 being the least preferred. Please indicate if you have no preference.

	No preference	1	2	3
Fully close up to four sites		X		
Fully close up to eight sites			X	
Fully close up to twelve sites				X

Question 7: Please rank each of the three proposals according to your preference, with 1 being most preferred and 3 being the least preferred. Please indicate if you have no preference.

	No preference	1	2	3
Proposal 1: To reduce opening hours		X		
Proposal 2: to partially close one or more HWRC sites			X	
Proposal 3: to fully close one or more HWRC sites				X

Further comments

Question 8: Do you have any comments you would like to make, including any alternative suggestions you think we should consider? Please answer in the box below, continuing on an additional sheet if necessary:

Equality considerations

Hampshire County Council has a duty to take into account the impact of their decisions on people with protected characteristics under the Equality Act 2010 (age, disability, gender, gender reassignment, marriage and civil partnership, pregnancy, maternity, race, religion or belief, and sexual orientation).

Question 9: Are there any positive or negative impacts relating to equalities that you believe that the County Council should take into account in the decision making process? Please tick one box only.

Yes

No

If 'yes', are you able to provide any supporting evidence and suggest any ways to reduce or remove any potential negative impact and increase any positive impact? Please answer in the box below, continuing on an additional sheet if necessary:

--

Charging for access to HWRC Sites

Please see page 15 for more information

This question is for the purposes of information gathering only and does not form part of current proposals to make the proposed annual savings

Please indicate whether you would be prepared to pay a small charge for entering HWRC sites, for example £1 per visit. Please only tick one option:

Yes, I would consider paying a small charge to access HWRC sites	
No, I would not consider paying a small charge to access HWRC sites	
No preference	
Don't know	

About you

The County Council would like to know whether you are responding to this consultation as an individual, or on behalf of an organisation, for example, a parish or town council, charity or voluntary group, borough or district council, or a local business. Feedback from individuals will be completely anonymous, but views from organisations may be published in full.

Are you responding to this consultation as an individual or on behalf of an organisation?
Please only tick one option:

As an individual	<input type="checkbox"/>
On behalf of an organisation	<input type="checkbox"/>

If you are responding on behalf of an organisation, please can you indicate the type of organisation below:

- Parish or town council
- Borough, district or city council
- Charitable organisation
- Local business
- Residents' association
- Local community or voluntary group

Other – please write in the box below:

--

If you are responding on behalf of an organisation, please tell us which organisation or group on whose behalf you are submitting this response. Please remember that the Response Form and the information you provide may be subject to publication or release to other parties.

Name of organisation/group:

Please tell us your full postcode. The County Council ask this question for analysis purposes only and to show the coverage of the consultation. Please provide your full postcode by writing in the box below:

<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>
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The County Council would like to know which HWRC site(s) you visit most.

Please indicate below **which HWRC site you use the most frequently** (please only tick one option):

<input type="checkbox"/>	Aldershot
<input type="checkbox"/>	Alresford
<input type="checkbox"/>	Alton
<input type="checkbox"/>	Andover
<input type="checkbox"/>	Basingstoke
<input type="checkbox"/>	Bishops Waltham
<input type="checkbox"/>	Bordon

<input type="checkbox"/>	Casbrook (Romsey)
<input type="checkbox"/>	Eastleigh
<input type="checkbox"/>	Efford (Lymington)
<input type="checkbox"/>	Fair Oak
<input type="checkbox"/>	Farnborough
<input type="checkbox"/>	Gosport
<input type="checkbox"/>	Hartley Wintney

<input type="checkbox"/>	Havant
<input type="checkbox"/>	Hayling Island
<input type="checkbox"/>	Hedge End
<input type="checkbox"/>	Marchwood
<input type="checkbox"/>	Netley
<input type="checkbox"/>	Petersfield
<input type="checkbox"/>	Portsmouth

<input type="checkbox"/>	Segensworth
<input type="checkbox"/>	Somerley (New Forest)
<input type="checkbox"/>	Southampton
<input type="checkbox"/>	Waterlooville
<input type="checkbox"/>	Winchester

<input type="checkbox"/>	I do not use HWRC sites
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Please indicate below **any other HWRC site(s) you have used** in the last 12 months: (please tick all that apply):

<input type="checkbox"/>	Aldershot
<input type="checkbox"/>	Alresford
<input type="checkbox"/>	Alton
<input type="checkbox"/>	Andover
<input type="checkbox"/>	Basingstoke
<input type="checkbox"/>	Bishops Waltham
<input type="checkbox"/>	Bordon

<input type="checkbox"/>	Casbrook (Romsey)
<input type="checkbox"/>	Eastleigh
<input type="checkbox"/>	Efford (Lymington)
<input type="checkbox"/>	Fair Oak
<input type="checkbox"/>	Farnborough
<input type="checkbox"/>	Gosport
<input type="checkbox"/>	Hartley Wintney

<input type="checkbox"/>	Havant
<input type="checkbox"/>	Hayling Island
<input type="checkbox"/>	Hedge End
<input type="checkbox"/>	Marchwood
<input type="checkbox"/>	Netley
<input type="checkbox"/>	Petersfield
<input type="checkbox"/>	Portsmouth

<input type="checkbox"/>	Segensworth
<input type="checkbox"/>	Somerley (New Forest)
<input type="checkbox"/>	Southampton
<input type="checkbox"/>	Waterlooville
<input type="checkbox"/>	Winchester

<input type="checkbox"/>	I do not use HWRC sites
--------------------------	-------------------------

Thank you

Thank you for taking the time to respond to this consultation.

A summary of the findings of this consultation will be reported to the Executive Lead Member for Economy, Transport and Environment in summer 2016.

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CABINET
26th April 2016

AGENDA ITEM NO. 7

SOLICITOR TO THE COUNCIL
EXEMPT REPORT NO. LEG1604

**BEAUMONT PARK WALL -
EMERGENCY WORKS AND REPAIRS TO BOUNDARY WALL
WITH FARNBOROUGH ROAD**

INTRODUCTION

The purpose of this report is to

- update cabinet on the progress made towards being able to let a contract to undertake the necessary repairs to Beaumont Park Wall
- request a variation in the capital programme to permit these urgent works to be undertaken and authority to let the contract to the successful tenderer.

BACKGROUND

- Whilst the wall appears in reasonable order from Farnborough Road it leans into Beaumont Park. In response to a request from First Wessex the Council commissioned a structural engineer's report which concluded that sections of the wall were now leaning to such an extent that imminent collapse could be foreseen. First Wessex have provided temporary supporting props within their properties.
- Cabinet received a report in July 2014 advising of the need for urgent works and proposing that the council would lead on the procurement of a contractor to undertake the works. An initial variation to the capital programme of £96,000 was approved but this was increased to £132,000 following consultant's advice. The works were tendered but all the bidders dropped out and the council was not able to award the contract. A second tender process has now been run and the costs of awarding the contract together with the consultant's professional fees has taken the total cost to £323,805.00. This cost needs to be split between the respective owners of the wall with the council being liable for £103,713.00 of the total cost. First Wessex costs will be £116,473.00 which they have now paid to the council to enable the contract to be let. The balance of £65,175.00 is due from the private owners of parts of the wall but may be difficult to collect depending on the financial circumstances of the owners. The owners will also be liable for an additional sum of £38,444.00 for professional fees pro rata. The below table in the financial implications section of this report shows the amounts due and the variation to the capital programme needed.

- The council will be writing to the individual owners prior to the commencement of the works updating them on the procurement since our last correspondence and advising them of their individual liability for the cost. The council will seek to reach agreement as to how their liability is to be discharged, only taking formal recovery action in the event that agreement is not reached.

THE WALL

- The boundary wall is approximately 3.6 metres in height and runs from the junction of Alexandra Road to the Wellington Roundabout; the wall is stepped to suit the incline of Farnborough Road and has an ornate brickwork capping. The wall also serves to retain land that is 1.7 metres higher within Beaumont Park.
- The wall was constructed between 1854-9 and is subject of a Grade II Listing made on 30th July 2013. The walling is original and does not have the appearance of any later repairs or restoration work since constructed.
- The wall forms the rear boundary of 4 houses, formerly First Wessex properties, 6 houses and roadway owned by First Wessex and open areas under the Council's ownership. Ownership of sections of the wall is shown on the plan at Appendix A. The section of walling closer to Wellington Roundabout is in mixed ownership mostly with Beaumont Group Management who are understood to have ceased trading, there are 4 short lengths under the ownership of householders.

PROPOSED WORKS

- Consultations with the Council's Conservation Officer and specialist architectural consultants and engineers advise that rebuilding of the leaning sections, shown on the plan at Appendix A sections A1 to A12, is required in order to preserve the wall and to avoid a collapse into properties and Farnborough Road. A detailed schedule for rectification, repairs and maintenance to the entire length of walling fronting Farnborough Road has been received from consultants together with budget costs.
- Initially the work to walling was planned to be carried out in phases firstly dealing with the unstable section, however it has been agreed to carry out the works including repairs and maintenance to the entire wall fronting Farnborough Road as a single contract to provide a consistent finish comparable with the wall as originally constructed.
- There are also sections of walling facing Alexandra Road with cast iron railings set in stone copings on brickwork below whilst in poor condition and requiring repairs to railings, sections of stone replacement and brickwork repointing. This work is not considered urgent and accordingly will be a

subject of a separate bid for capital funds to be carried out in the next financial year in the usual way.

FINANCIAL IMPLICATIONS

- The contributions from the respective owners are shown in the below table. VAT is chargeable on the works which RBC and FW will be able to recover on their contributions but not the owners.

	Rushmoor	First Wessex	Other owners	Total
Contract for Repair works	£103,713	£116,473	£65,175	£285,361
Professional fees	£13,972	£15,691	£8,781	£38,444
	£117,685	£132,164	£73,956	£323,805

Variation Requested	Current	Required
Capital costs	£132,000	£323,805
Capital Contribution	-£81,000	-£132,164

RECOMMENDATION

Cabinet is requested to

- vary the current capital programme as shown in the above table for the repair works to the boundary walling at Beaumont Park to meet the council's contribution and that of owners (other than First Wessex who have paid their contribution to the Council)
- authorise the contract to be awarded to Szerelmey Ltd for £285,361.31
- authorise the Solicitor to the Council to take the necessary legal action to recover the other owners contributions in the event that payments are not made.

Ann Greaves

Solicitor to the Council

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AGENDA ITEM NO. 8

CABINET
26th April 2016

SOLICITOR TO THE COUNCIL
EXEMPT REPORT NO. LEG1605

DISPOSAL OF LAND AT AVENUE FARM, FARNBOROUGH

PURPOSE

The purpose of this report is seek authority to appropriate land, which is de facto open space, to be held for planning purposes; and then to dispose of the plots to one or more adjoining owners to allow the land to be used as garden land.

BACKGROUND

The four areas of tarmacked land known as Avenue Farm are shown in Appendix 1 in plan form with bold black edging and numbered 1-4. These comprise areas left over when the housing was built. This land is considered to be open space under section 336 (1) TCPA as it has been at various times used for some recreation although not formally laid out.

In 2008 Cabinet considered a report recommending the transfer of these areas to adjacent residents, as the areas were, and are still, in poor condition; costly to maintain, and given their secluded locations, are subject to regular anti-social behaviour, being difficult to keep clean due to fly-tipping, dog fouling, weeds and general litter. The 2008 report is set out at Appendix 2 for information. The disposal was approved by Cabinet but did not proceed probably due to legal difficulties caused by the former developer having the benefit of a covenant restricting the use of these areas to public open space.

Cabinet has previously received a report on an estates project to sell, subject to planning permission being granted, small areas of amenity land. There are a number of outstanding requests from the public to acquire such land and adjacent residents to these plots at Wilton Court have made a request to acquire the land to the rear of their properties being two thirds of the area marked 2 on the plan which has led to the matter being reconsidered. Planning permission has been obtained for the sale of these two areas hatched black on the plan, which process would have involved public consultation, and the issue has arisen as to how to address the covenant so that residents are not buying land which is required to be used as public open space.

PROPOSAL

The Solicitor to the Council has delegated power to sell such areas of amenity land once planning permission has been granted. Planning permission has been granted

for 2 areas in the plot marked 2 on the plan and a sale price agreed. Covenants will be imposed to prevent built development without further consent from the council. The difficulty in completing the sales is the covenant in favour of the developer of the estate that the plots should be open space. This covenant is personal to the developer and not for the benefit of the surrounding residents. If the land was incorporated as garden land then this would be a breach of the covenant and the developer of the estate might seek damages from the residents who acquire the plots were the breaches to come to their notice. In reality, the developer left the development many years ago and probably would be unaware of any incorporation of these plots into gardens. The council could approach the developer for consent to release the covenant but the developer is likely to ask for a sum of money to do so.

The alternative is a legal process which allows the covenant to be overreached and converts any rights of the developer into a claim for compensation were the developer to become aware of the breach. To achieve this it is necessary to appropriate the land from being held as open space to being held for planning purposes under section 232 of the TCPA. Before making such appropriation the council must publish a notice of the intention to do so for two consecutive weeks in a newspapers circulating in our area and consider any objections made. Section 233 of the TCPA then allows the council to dispose of such land to secure the best use of the land for a price that is best value. There is a requirement again to advertise the disposal in a local newspaper and consider objections. Both the appropriation and disposal can be covered in the same advert.

Section 237 TCPA will then authorise the breach of the restriction as to use of the land- i.e. the breach of the covenant and convert any claim into a right for compensation so long as the use is in accordance with the terms of the planning permission. Were a claim to be made by the developer for compensation then it would be for injurious affectation. Injurious affectation is the depreciation in value of the retained land as a result of the proposed use of the land as garden land . It is not thought that the developer has any retained land and therefore any claim for injurious affectation is unlikely to be founded, and even if it were, then using the land as garden land is not likely to lead to depreciation of the value of any land retained by the developer. More likely it will lead to a betterment, i.e. an increase in land value. It is therefore considered that it is appropriate to proceed by way of changing the land holding to a planning use, changing the planning use and then disposing of the land rather than trying to negotiate with an absentee developer.

PROPERTY IMPLICATIONS

Maintenance of these areas is draining on the councils resources. In the 2008 cabinet report the cost of such maintenance was put at £100,000 over a ten year period (see para 3.1) and this will have increased with inflation in the intervening period.

FINANCIAL IMPLICATIONS

The plots will be sold at best consideration and this will bring a capital receipt to the council. Two sales have currently been agreed , subject to planning permission being granted, of £25,650 for both areas being two thirds of plot 2.

LEGAL IMPLICATIONS

The Council has power to appropriate land under section 232 of the Town and Country Planning Act 1990 (TCPA) and power to dispose of the land under section 233 TCPA . The covenant will be overreached when planning permission is implemented for the change of use of the land. Publication consultation will take place through newspaper advertisement as part of the TCPA procedures but publicity will already have taken place as part of the planning process.

RECOMMENDATION

That Cabinet gives authority to the Solicitor to the Council

- Publish a notice under section 232 (4) and 233(4) of the Town and Country Planning Act giving notice of intention to appropriate public open space shown edged black on the attached plan and numbered 1-4 to land to be held for planning purposes and then to dispose of the land ;
- in consultation with the cabinet member for Corporate Services to consider any objections to the proposed appropriation and disposal ;
- subject to the consideration of any objections, to dispose of plots numbered 1-4 under section 233 TCPA to secure the best use of the land subject to obtaining best value and to imposing covenants to fence the land and preventing any built development upon the land without further council consent.

Ann Greaves

Solicitor to the Council

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Avenue Farm Transfer Plan

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AGENDA ITEM NO: 5

CABINET
2nd September 2008

DIRECTORATE OF
COMMUNITY & ENVIRONMENT
COMMUNITY REPORT NO. COMM0813

AVENUE FARM – TRANSFER OF OPEN SPACE

1 INTRODUCTION

- 1.1 This paper seeks approval to transfer the ownership of four tarmac areas of open space in Avenue Farm to adjacent residents to use as gardens.

2 BACKGROUND

- 2.1 The Council owns the four tarmac areas of open space in Avenue Farm (plan attached), which are in poor condition, costly to maintain and, given their secluded locations, are subject to regular anti-social behaviour and are difficult to keep clean due to fly-tipping, dog-fouling, weeds and general litter.
- 2.2 Hampshire County Council are responsible for the main alleyway and two other similar areas of open space on the site are privately owned.
- 2.3 The areas have been inspected in line with Planning Policy Guidance 17. They are considered of limited amenity value given the poor condition, secluded location and the levels of anti-social behaviour.
- 2.4 Children and young people prefer to use the more attractive facilities at the nearby King George V Playing Fields and Rectory Road Recreation Ground. These areas provide good facilities for sport and recreation, dog walking and children's playgrounds.
- 2.5 Residents have been consulted via a self-completion questionnaire on the transfer of ownership of the open spaces to adjacent residents for gardens. Of the 188 surveys distributed 113 (60%) were returned, of which 87% (98 respondents) were in favour, 7% (8 respondents) had no opinion and 6% (7 respondents) were against.
- 2.6 Whilst the overwhelming majority of residents are in favour of the transfer of ownership a number wanted controls placed on major building extensions to the properties. On the basis that planning permission is required each application would be determined on its own merits.

2.7 The transfer of ownership will require a statutory public notice of disposal to be published and that no successful objections are raised. We will need to achieve disposal of all the parcels of land, as we cannot be left with any residual parcels.

2.8 In the Rushmoor Local Plan the Council would not permit the loss of recreational space unless, as in this instance, the facilities are not required to meet demand in the long-term or replacement provision is made elsewhere to provide an equivalent community benefit, which would include the major investment in play facilities at the King George V Playing Fields.

3 FINANCIAL IMPLICATIONS

3.1 The cost of retaining the four areas of open space over the next 10 years is estimated at £100,000. This comprises £40,000 revenue (general cleansing and maintenance), £35,000 capital (reconstruction of tarmac areas) and £25,000 staff time dealing with maintenance and anti-social behaviour issues.

3.2 The Council will need to ensure it achieves best consideration and cover its legal costs in transferring ownership and will require the residents to cover the costs of removing the tarmac and fencing their gardens.

4 RECOMMENDATION

4.1 Cabinet is recommended to give authority:

- To dispose of the areas of open space on terms to be agreed by the Solicitor to the Council in consultation with the Portfolio holder for Corporate Services, which will include the application by any buyer for planning permission for change of use and covenants to fence, and,
- To advertise disposal of the open space, with any objections being dealt with by the Solicitor to the Council in consultation with the portfolio holder for Corporate Services.

PETER AMIES
HEAD OF COMMUNITY

Contact: Peter Amies, Head of Community - 01252 398750



Area 1 - RBC owned
Footpaths side 13 & rear 2 to 8
Private rear garden access.
(appear unused, overgrown)



Area 2 - RBC owned
Footpaths rear 9 to 13 Upton Close
Private rear garden access.
(appear unused, overgrown)



Area 3 - RBC owned
Footpaths side 4 & 5 Upton Close
Private rear garden access.
Note: Brick wall on N & E boundary with weld mesh additional height.
Garden fencing on S boundary



Area 4 - RBC owned
Footpaths front/side 6 Wilton Court
Private rear garden access.
Note: Brick wall E & S boundary garden fencing N boundary

RUSHMOOR
BOROUGH COUNCIL

Andy Ford - Community Services

Date: 25th January 2008

SCALE: 1:2,500

Woburn Avenue / Ashdown Avenue, Farnborough

Hard Play / Open Spaces

Options for future use or disposal

Appendix 1 - Plan

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